Connecticut School Finance Project

AN INTRODUCTION TO THE PAYROLL TAX

July 31, 2019

WHAT IS A PAYROLL TAX?

What is a Payroll Tax?

- Payroll taxes are taxes paid by employers based on the wages paid to employees.
 - Some payroll taxes (but not the one in this proposal) are paid in part by the employer and in part by the employee. Examples include Social Security and Medicare.
 - Unemployment insurance taxes are an example of a payroll tax paid only by the employer.
- By contrast, Connecticut's personal income tax is not a payroll tax, as it is paid wholly by the employee.
- In this proposal, the payroll tax is paid by the employer on wages paid to employees.
 - Employers may or may not decide to pass the tax onto workers through a pre-tax wage decrease or a reduction in anticipated wage increases
 - Even if employers decide to reduce pre-tax wages in an amount equal to the payroll tax, all employees will see an increase in after tax take home pay.

Source: Olson, J. (2016, July 25). What are Payroll Taxes, and Who Pays Them?. Washington, DC: Tax Foundation. Retrieved from https://taxfoundation.org/what-are-payroll-taxes-and-who-pays-them/.

WHY CONSIDER A Payroll Tax?

Why Consider a Payroll Tax?

- The new federal Tax Cuts and Jobs Act (2018) increased federal income tax liability for CT taxpayers by **\$2.8 B** in the first year.
- A payroll tax can allow Connecticut to reclaim approximately \$2.0 B of this loss.
- A payroll tax will reduce federal income taxes for every salaried or wage worker in Connecticut.
- A payroll tax has the potential to reduce federal taxes businesses pay to federal government by reducing the amount of FICA tax paid on employee wages; also, the payroll tax is fully deductible to businesses.
- A payroll tax has the potential to raise significant revenues for the State of Connecticut that can be as much as \$300 million annually.

Sources: Pinho, R. (2018). Issue Brief: Connecticut's Response to Federal Tax Reform (2018-R-0283). Hartford, CT: Connecticut General Assembly, Office of Legislative Research. Retrieved from https://www.cga.ct.gov/2018/rpt/pdf/2018-R-0283). Hartford, CT: Connecticut General Assembly, Office of Legislative Research. Retrieved from https://www.cga.ct.gov/2018/rpt/pdf/2018-R-0283). Hartford, CT: Connecticut General Assembly, Office of Legislative Research. Retrieved from https://www.cga.ct.gov/2018/rpt/pdf/2018-R-0283.pdf. CT School Finance Project Analysis.

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How Could a Payroll Tax Work in Connecticut?

EXAMPLE IMPLEMENTATION

How Could a Payroll Tax Work in Connecticut?

- A payroll tax could be levied at the 5 percent rate on wages for all taxpayers in the state, with no exemption.
- Connecticut's progressive income tax structure for rates equal to or less than 5 percent could be eliminated commensurate with the new payroll tax rate.
 - Income tax rates could be bifurcated between wage and nonwage related income.
 - Approximately one million filers, which is equivalent to 2/3rds of current income taxpayers, would no longer be subject to the personal income tax.
 - Low-income taxpayers may realize an increase in tax burden therefore a new refundable credit must be created to ensure that they are held harmless.

What Potential Adjustments Could Be Made to Raise Additional State Revenue?

- Because some taxpayers will realize significant federal income tax savings, policymakers can decide to not provide the full 5% reduction against all tax brackets.
- Connecticut's progressive income tax structure for rates higher than 5 percent could be changed to increase the progressivity of the income tax.
- Even after increasing income tax rates on the wealthiest taxpayers, this group of taxpayers still benefits from the payroll tax implementation with significant federal tax savings.

Example: Potential Adjustment to Income Tax Rates Over 5% - Impacts on CT Taxpayers

| AGI Single Filers | AGI Joint Filers | Current State Income Tax Rates | Proposed Payroll Tax Rate (paid by <u>employers</u> on wages) | Proposed New State Income Tax Rates | |
|-------------------|------------------|-----------------------------------|---|---|--|
| - | - | 3.00% | 5.00% | 0.00% | |
| \$10,000 | \$20,000 | 5.00% | 5.00% | 0.00% | |
| \$50,000 | \$100,000 | 5.50% | 5.00% | 0.50% | |
| \$100,000 | \$200,000 | 6.00% | 5.00% | 1.00% | |
| \$200,000 | \$400,000 | 6.50% | 5.00% | 2.50% | |
| \$250,000 | \$500,000 | 6.90% | 5.00% | 2.90% | |
| \$500,000 | \$1,000,000 | 6.99% | 5.00% | 2.99% | |

Example: Potential Adjustment to Income Tax Rates Over 5% - Impacts on CT Taxpayers

| Sing | le Filers | Married, | Filing Jointly |
|----------------|---------------------------------|----------------|---------------------------------|
| Current CT AGI | Projected Change in Tax Paid | Current CT AGI | Projected Change in Tax Paid |
| \$20,000 | \$764* | \$40,000 | \$1,335* |
| \$30,000 | \$738* | \$60,000 | \$611* |
| \$40,000 | \$212* | \$80,000 | -\$26 |
| \$50,000 | -\$61 | \$100,000 | -\$491 |
| \$60,000 | -\$441 | \$120,000 | -\$1,569 |
| \$80,000 | -\$1,106 | \$160,000 | -\$1,916 |
| \$100,000 | -\$1,588 | \$200,000 | -\$2,595 |
| \$150,000 | -\$1,984 | \$300,000 | -\$4,103 |
| \$250,000 | -\$4,661 | \$500,000 | -\$9,323 |
| \$500,000 | -\$7,063 | \$1,000,000 | -\$14,125 |
| \$1,000,000 | -\$13,170 | \$2,000,000 | -\$26,340 |

*Taxpayers who would see an increase in taxes paid would have those funds returned to them as a new refundable credit to low-income taxpayers. As a result, their taxes paid would not increase. The cost of this has been included in the modeled estimates.

WHAT IS THE ESTIMATED IMPACT OF THE PAYROLL TAX?

| Current Law Post Payroll Tax Implementation | | | | | | | | | |
|---|-------------------------|-----------------------|---------------------|--------------------|---------------------|-----------------------|---------------------------|---------------------|---------------------------------|
| Original CI AGI | CT Income Tax | Est. Federal Taxes | Take-Home Income | Post Payrol AGI | CT CT Income Tax | Est. Federal Taxes | Est. Refundable Credit | Take-Home Income | Increase in Take-Home Pay |
| Single mothe | <u>r filing as head</u> | of household, | earning \$35K | | | | | | |
| <u>a year</u> \$ 35,000 | 360 | 4,446 | \$ 30,195 | \$ 33,250 |) – | 4,102 | 1,280 | \$ 30,428 | \$ 234 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

| Current Law Post Payroll Tax Implementation | | | | | | | | | |
|---|------------------------|-----------------------|---------------------|-----------------------|--------------------|-----------------------|---------------------------|---------------------|---------------------------------|
| Original CT AGI | CT Income Tax | Est. Federal Taxes | Take-Home Income | Post Payroll C AGI | T CT Income Tax | Est. Federal Taxes | Est. Refundable Credit | Take-Home Income | Increase in Take-Home Pay |
| Young married | <u>l couple, both</u> | working and t | <u>ogether</u> | | | | | | |
| earning \$100K \$ 100,000 | a year 4,508 | 16,389 | \$ 79,103 | \$ 95,000 | - | 15,407 | - | \$ 79,594 | \$ 491 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

| Current Law | Current Law Post Payroll Tax Implementation | | | | | | | | |
|-------------------------------------|---|----------------------------------|---------------------|-----------------------|---------------------|-----------------------|---------------------------|---------------------|---------------------------------|
| Original CT AGI | CT Income Tax | Est. Federal Taxes | Take-Home Income | Post Payroll (AGI | CT CT Income Tax | Est. Federal Taxes | Est. Refundable Credit | Take-Home Income | Increase in Take-Home Pay |
| Single individu \$ 80,000 | al, making \$8 4,050 | <mark>0K a year</mark> 17,020 | \$ 58,931 | \$ 76,000 | 130 | 15,834 | - | \$ 60,037 | \$ 1,106 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

| Current Law Post Payroll Tax Implementation | | | | | | | | | |
|---|---|-----------------|------------------------|------------|-----|--------|---|---------------------------------|----------|
| Original CT AGI | CLINCOME Est Federal Jake-Home Post Pavroll CLICCIncome Est Federal Est Refundable Jake-Home | | | | | | | Increase in Take-Home Pay | |
| Married profes | sional couple | with family, ea | <u>ırning \$200K a</u> | | | | | | |
| year \$ 200,000 | 10,500 | 42,823 | \$ 146,677 | \$ 190,000 | 450 | 40,278 | - | \$ 149,272 | \$ 2,595 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Estimated Impact of Payroll Tax on Representative Businesses

| Curre | ent Law | | | Post Payroll Tax | | | | |
|--------------------|-------------|--------------|-----------------------|----------------------|------------|-------------|-----------------------|-------------------------------------|
| Tot | tal Payroll | FICA Taxes | Total Expenditures | New Total Payroll | FICA Taxes | Payroll Tax | Total Expenditures | Total Tax Savings to Business |
| <u>Sma</u> payr | | (10 employee | <u>s, \$250K</u> | | | | | |
| \$ | 250,000 | 19,125 | 269,125 | \$ 237,500 | 18,169 | 11,875 | \$ 267,544 | \$ 1,581 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Estimated Impact of Payroll Tax on Representative Businesses

| Current Law | Current Law Post Payroll Tax Implementation | | | | | | | | | |
|---|---|-----------------------|----------------------|------------|-------------|-----------------------|-------------------------------------|--|--|--|
| Total Payroll | FICA Taxes | Total Expenditures | New Total Payroll | FICA Taxes | Payroll Tax | Total Expenditures | Total Tax Savings to Business | | | |
| Medium-sized I | Business (150 | employees, | | | | | | | | |
| \$9M payroll) \$ 9,000,000 | 688,500 | 9,688,500 | \$ 8,550,000 | 654,075 | 427,500 | \$ 9,631,575 | \$ 56,925 | | | |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Estimated Impact of Payroll Tax on Representative Businesses

| Current Law | Current Law Post Payroll Tax Implementation | | | | | | | | |
|----------------------------|---|-----------------------|----------------------|------------|-------------|-----------------------|-------------------------------------|--|--|
| Total Payroll | FICA Taxes | Total Expenditures | New Total Payroll | FICA Taxes | Payroll Tax | Total Expenditures | Total Tax Savings to Business | | |
| Large Business | s (5,000 emplo | <u>yees, \$400M</u> | | | | | | | |
| payroll) \$ 400,000,000 | 30,600,000 | 430,600,000 | \$ 380,000,000 | 29,070,000 | 19,000,000 | \$ 428,070,000 | \$ 2,530,000 | | |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Estimated Impact of Payroll Tax on Connecticut Hospitals

| Current Law | | | Payroll Tax Option | | | | |
|-------------------------------|------------------|-----------------------|----------------------|-------------|-------------|-----------------------|--------------------------------------|
| Total Payroll | FICA Taxes | Total Expenditures | New Total Payroll | FICA Taxes | Payroll Tax | Total Expenditures | Total Tax Savings to Hospitals |
| Impact on Hospita payroll) | ils (7,600 emplo | oyees, \$7.6B | | | | | |
| \$ 7,600,000,000 | 581,400,000 | \$ 8,181,400,000 | \$ 7,220,000,000 | 552,330,000 | 361,000,000 | \$ 8,133,330,000 | \$ 48,070,000 |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. Pilon, M. (2019, January 16). Report: CT hospitals, health systems generate \$27B for economy. Hartford Business Journal. Retrieved from http://www.hartfordbusiness.com/article/20190116/NEWS01/190119929/report-ct-hospitals-health-systems-generate-27b-for-economy.

Estimated Payroll Tax Impact on Representative Corporation Profit/Loss

| Example: Corporate Impact | Curr | rent Situation | Proposed Payroll Tax | | |
|--|------|----------------|----------------------|-----------|--|
| Revenue | | | | | |
| Gross Revenue | \$ | 1,000,000 | \$ | 1,000,000 | |
| Expenses | | | | | |
| Payroll Expenses | | 500,000 | | 475,000 | |
| FICA Payroll Tax Expense (7.65%) | | 38,250 | | 36,338 | |
| State Payroll Tax Expense (5%) | | - | | 21,933 | |
| Total Expenses | | 538,250 | | 533,271 | |
| Corporate Profit Net of Expenses | | 461,750 | | 466,729 | |
| Federal Corporate Income Tax Due on Profit (21%) | | 96,968 | | 98,013 | |
| Profit After Taxes | \$ | 364,783 | \$ | 368,716 | |

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700.

WHAT IS THE SALT DEDUCTION CAP?

What is the SALT Deduction Cap?

- Prior to the Tax Cuts and Jobs Act (2018), taxpayers could deduct all of their state and local taxes (SALT) paid in calculating their federal income tax liability by itemizing their deductions.
- In 2016, 42 percent of Connecticut returns contained itemized deductions, and Connecticut residents who itemized deducted an average of \$18,800 in income and real estate taxes.
- The Tax Cuts and Jobs Act capped the amount of state and local tax allowable for deduction at \$10,000 for both single filers and married filing jointly. This means if the total amount of state and local taxes paid by a taxpayer exceeds \$10,000, the taxpayer will not be able to deduct state and local taxes paid over that cap thereby increasing taxpayer federal income tax liability.
- Connecticut's Department of Revenue Services has estimated that Connecticut taxpayers will lose an estimated \$10.3 billion in total state and local taxes they can no longer deduct, and their federal income tax liability will increase by \$2.8 billion in 2018.

Sources: Tax Cuts and Jobs Act (TCJA), P.L. 115-97. U.S. Internal Revenue Service. (2018). Tax Year 2016: Historic Table 2. Available from https://www.irs.gov/statistics/soi-tax-stats-historic-table-2. Office of Legislative Research, "Issue Brief: Connecticut's Response to Federal Tax Reform," 2018-R-0283, November 20, 2018.

How Would a Payroll Tax Help Mitigate the Impact of the SALT Deduction Cap?

- A payroll tax could replace a portion, or all, of the Connecticut personal income tax as a key revenue source for the State.
- Substituting a payroll tax for part, or all, of the Connecticut personal income tax will reduce or eliminate the amount of income tax a taxpayer pays to the State, therefore allowing the filer to deduct a greater proportion of their property taxes.
- This mechanism helps to neutralize the impact of the SALT cap for itemizing taxpayers.
- The federal personal income tax savings generated by implementing a payroll tax will not be impacted if Congress eliminated the \$10,000 SALT deduction cap.

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Married West Hartford Residents

| Example | | Before SALT Deduction Cap | | ith SALT uction Cap | With SALT Deduction Cap and Payroll Tax | |
|---|----|------------------------------|----|------------------------|---|--------|
| Revenue | | | | | | |
| CT Personal Income Tax (\$320k Total Wages) | \$ | 17,700 | \$ | 17,700 | \$ | 1,540 |
| Property Tax on \$400k house | | 11,480 | | 11,480 | | 11,480 |
| Total SALT Deductions | | 29,180 | | 29,180 | | 13,020 |
| Minimum Federal Deduction | \$ | 29,180 | \$ | 24,000 | \$ | 24,000 |
| Difference Between Minimum Deduction and SALT | \$ | - | \$ | (5,180) | \$ | 10,980 |

• Minimum federal deduction does not preclude taxpayer from utilizing additional deductions (mortgage interest, student loan interest, etc.)

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Single New Haven Resident

| Example | | Before SALT Deduction Cap | | th SALT action Cap | With SALT Deduction Cap and Payroll Tax | | |
|---|----|------------------------------|----|-----------------------|---|--------|--|
| Revenue | | | | | | | |
| CT Personal Income Tax (\$150k Total Wages) | \$ | 8,250 | \$ | 8,250 | \$ | 675 | |
| Property Tax on \$250k house | | 7,522 | | 7,522 | | 7,522 | |
| Total SALT Deductions | | 15,772 | | 15,772 | | 8,197 | |
| Minimum Federal Deduction | \$ | 15,772 | \$ | 12,000 | \$ | 12,000 | |
| Difference Between Minimum Deduction and SALT | \$ | - | \$ | (3,772) | \$ | 3,804 | |

• Minimum federal deduction does not preclude taxpayer from utilizing additional deductions (mortgage interest, student loan interest, etc.)

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

CONNECTICUT SCHOOL FINANCE PROJECT

THERE ARE MANY **CHALLENGES TO** MPLEMENTING A **PAYROLL TAX** BUT, THE SIZE OF THE CHALLENGES SHOULD BE CONSIDERED IN COMPARISON TO THE SIZE OF THE POTENTIAL BENEFITS

P.A. 19-117 Charges the Payroll Tax Commission with Working Out Details and Finding Solutions to these Challenges

- Issues to be analyzed and addressed after receiving all required data include, but are not limited to:
 - Establishing an appropriate wage base (options provided in the bill).
 - Determining the fiscal impact of the payroll tax on employees, employers and the state using detailed and specific data available to DRS.
 - Recommending an option for the treatment of minimum wage employees (options provided in bill).
 - Recommending a method for holding low-income taxpayers harmless and/or providing an additional credit to low-income taxpayers.
 - Determining the treatment of federal and tribal employees, state employees, and union employees (private and public sector).

Source: Conn. Acts 19-117 § 385.

Summary of Payroll Tax Benefits

- Every wage worker or salaried taxpayer would realize a reduction in their federal income tax liability.
- Connecticut's economy will benefit from federal personal income tax savings of approximately \$2.0 billion.
- The General Fund has the potential to realize an additional \$100 million to at least \$300 million in revenue depending on how the payroll tax and low-income tax credits are structured.
- One million Connecticut taxpayers will no longer pay personal income tax to the State.
- Connecticut's top personal income tax rate for wage related income could be reduced to 2.99%.

Source: Conn. Acts 19-117 § 385.

APPENDIX

How Could a Payroll Tax Work in Connecticut?

Current Tax Environment

- In the current state tax environment, employers pay wages to employees, who pay personal income taxes on their wages to the State of Connecticut and the federal government.
- In a payroll tax system, the employer pays a payroll tax to the State on the wages it pays to employees.
- If part of the state income tax was retained, employees would pay reduced personal income tax to the State, but would still have to pay income taxes to the federal government.



Proposed Tax Environment



Example: Potential Adjustments to Income Tax Rates Over 5% - Taxpayer Impact: Single Filers

Single Filers

Current Law

Payroll Tax Structure, Income Tax Rate Changes

| Current CT AGI | CT Income Tax Due | Est. Federal Income and Payroll Taxes Due (Standard Deduction) | Total | CT Income and Payroll Taxes Due | Est. Federal Income and Payroll Taxes Due (Standard Deduction) | Total | Projected Change in Tax Due |
|-------------------|----------------------|---|-----------|---------------------------------------|---|-----------|-----------------------------------|
| \$20,000 | \$60 | \$2,330 | \$2,390 | \$1,000 | \$2,154 | \$3,154 | \$764* |
| \$30,000 | \$468 | \$4,265 | \$4,732 | \$1,500 | \$3,970 | \$5,470 | \$738* |
| \$40,000 | \$1,395 | \$6,230 | \$7,625 | \$2,000 | \$5,837 | \$7,837 | \$212* |
| \$50,000 | \$2,070 | \$8,195 | \$10,265 | \$2,500 | \$7,703 | \$10,203 | -\$61 |
| \$60,000 | \$2,583 | \$11,090 | \$13,673 | \$3,032 | \$10,200 | \$13,232 | -\$441 |
| \$80,000 | \$4,050 | \$17,020 | \$21,070 | \$4,130 | \$15,834 | \$19,964 | -\$1,106 |
| \$100,000 | \$5,230 | \$23,060 | \$28,290 | \$5,225 | \$21,477 | \$26,702 | -\$1,588 |
| \$150,000 | \$8,250 | \$37,545 | \$45,795 | \$8,175 | \$35,637 | \$43,812 | -\$1,983 |
| \$250,000 | \$15,400 | \$71,025 | \$86,425 | \$15,408 | \$66,357 | \$81,764 | -\$4,661 |
| \$500,000 | \$34,450 | \$164,400 | \$198,850 | \$36,725 | \$155,063 | \$191,788 | -\$7,063 |
| \$1,000,000 | \$69,850 | \$360,910 | \$430,760 | \$76,355 | \$341,235 | \$417,590 | -\$13,170 |

*Taxpayers who would see an increase in taxes paid would have those funds returned to them as an expanded EITC/credit to low-income taxpayers. As a result, their taxes paid would not increase. The cost of this has been included in the modeled estimates.

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Example: Potential Adjustments to Income Tax Rates Over 5% -Taxpayer Impact: Joint Filers

Married, Filing Jointly Filers

Current Law

Payroll Tax Structure, Income Tax Rate Changes

| Current CT AGI | CT Income Tax Due | Est. Federal Income and Payroll Taxes Due (Standard Deduction) | Total | CT Income and Payroll Taxes Due | Est. Federal Income and Payroll Taxes Due (Standard Deduction) | Total | Projected Change in Tax Due |
|-------------------|----------------------|---|-----------|---------------------------------------|---|-----------|-----------------------------------|
| \$40,000 | \$312 | \$4,660 | \$4,972 | \$2,000 | \$4,307 | \$6,307 | \$1,335* |
| \$60,000 | \$1,800 | \$8,529 | \$10,329 | \$3,000 | \$7,940 | \$10,940 | \$611* |
| \$80,000 | \$3,240 | \$12,459 | \$15,699 | \$4,000 | \$11,673 | \$15,673 | -\$26 |
| \$100,000 | \$4,508 | \$16,389 | \$20,897 | \$5,000 | \$15,407 | \$20,407 | -\$491 |
| \$120,000 | \$5,860 | \$23,322 | \$29,182 | \$6,070 | \$21,543 | \$27,613 | -\$1,569 |
| \$160,000 | \$8,300 | \$33,223 | \$41,523 | \$8,260 | \$31,347 | \$39,607 | -\$1,916 |
| \$200,000 | \$10,500 | \$42,823 | \$53,323 | \$10,450 | \$40,278 | \$50,728 | -\$2,595 |
| \$300,000 | \$16,500 | \$69,898 | \$86,398 | \$16,350 | \$65,945 | \$82,295 | -\$4,103 |
| \$500,000 | \$30,800 | \$137,758 | \$168,558 | \$30,815 | \$128,420 | \$159,235 | -\$9,323 |
| \$1,000,000 | \$68,900 | \$324,508 | \$393,408 | \$73,450 | \$305,833 | \$379,283 | -\$14,125 |
| \$2,000,000 | \$139,700 | \$717,528 | \$857,228 | \$152,710 | \$678,178 | \$830,888 | -\$26,340 |

*Taxpayers who would see an increase in taxes paid would have those funds returned to them as an expanded EITC/credit to low-income taxpayers. As a result, their taxes paid would not increase. The cost of this has been included in the modeled estimates.

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

| Current Law | Post Payroll Tax Implementation | | | | | | | | |
|---|---|-----------------------|---------------------|------------------------|---------------------|-----------------------|------------------------------|-------------------------|---------------------------------|
| Original CT AGI | CT Income Tax | Est. Federal Taxes | Take-Home Income | Post Payroll CT AGI | CT Income Tax | Est. Federal Taxes | Est. Refundable Credit | Take- Home Income | Increase in Take-Home Pay |
| High school g | High school graduate who entered workforce earning \$28K a year | | | | | | | | |
| \$28,000 | 383 | 3,872 | \$23,746 | \$26,600 | - | 3,596 | 800 | \$23,804 | \$58 |
| Single mother filing as head of household, earning \$35K a year | | | | | | | | | |
| \$35,000 | 360 | 4,446 | \$30,195 | \$33,250 | - | 4,102 | 1,280 | \$30,428 | \$234 |
| Young marrie | ed couple, bo | th working ar | nd together ea | arning \$100K a | year | | | | |
| \$100,000 | 4,508 | 16,389 | \$79,103 | \$95,000 | - | 15,407 | - | \$79,594 | \$491 |
| Single individ | lual, making | <u>\$80K a year</u> | | | | | | | |
| \$80,000 | 4,050 | 17,020 | \$58,931 | \$76,000 | 130 | 15,834 | - | \$60,037 | \$1,106 |
| Married profe | ssional coup | le with family | , earning \$200 |)K a year | | | | | |
| \$200,000 | 10,500 | 42,823 | \$146,677 | \$190,000 | 450 | 40,278 | - | \$149,272 | \$2,595 |
| Single execut | tive earning s | 500K a year | | | | | | | |
| \$500,000 | 34,450 | 164,400 | \$301,150 | \$475,000 | 11,725 | 155,063 | - | \$308,212 | \$7,063 |

Sources: Connecticut School Finance Project analysis.

Tax Cuts and Jobs Act (TCJA), P.L. 115-97.

Conn. Gen. Statutes ch. 229, § 12-700.

State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from

http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Single Glastonbury Resident

| Example Revenue | | Before SALT Deduction Cap | | With SALT Deduction Cap | | ith SALT tion Cap and yroll Tax |
|--|----|-----------------------------------|----|-----------------------------------|----|---------------------------------------|
| CT Personal Income Tax (\$200k Total Wages) Property Tax on \$400k house Total SALT Deductions | \$ | 11,250 <u>10,080</u> 21,330 | \$ | 11,250 <u>10,080</u> 21,330 | \$ | 1,150 <u>10,080</u> 11,230 |
| Minimum Federal Deduction | \$ | 21,330 | \$ | 12,000 | \$ | 12,000 |
| Difference Between Minimum Deduction and SALT | \$ | - | \$ | (9,330) | \$ | 770 |

• Minimum federal deduction does not preclude taxpayer from utilizing additional deductions (mortgage interest, student loan interest, etc.)

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Single New London Resident

| Example | | Before SALT Deduction Cap | | With SALT Deduction Cap | | ith SALT tion Cap and yroll Tax |
|---|----|------------------------------|----|----------------------------|----|---------------------------------------|
| Revenue | | | | | | |
| CT Personal Income Tax (\$80k Total Wages) | \$ | 4,050 | \$ | 4,050 | \$ | 130 |
| Property Tax on \$200k house | | 6,044 | | 6,044 | | 6,044 |
| Total SALT Deductions | | 10,094 | | 10,094 | | 6,174 |
| Minimum Federal Deduction | \$ | 10,094 | \$ | 12,000 | \$ | 12,000 |
| Difference Between Minimum Deduction and SALT | \$ | - | \$ | 1,906 | \$ | 5,826 |

• Minimum federal deduction does not preclude taxpayer from utilizing additional deductions (mortgage interest, student loan interest, etc.)

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.

Married Norwalk Residents

| Example | | fore SALT uction Cap | ith SALT uction Cap | With SALT Deduction Cap and Payroll Tax | | |
|---|----|-------------------------|------------------------|---|----------|--|
| Revenue | | | | | | |
| CT Personal Income Tax (\$1MM Total Wages) | \$ | 68,900 | \$ 68,900 | \$ | 23,450 | |
| Property Tax on \$750k house | | 13,968 | 13,968 | | 13,968 | |
| Total SALT Deductions | | 82,868 | 82,868 | | 37,418 | |
| Minimum Federal Deduction | \$ | 82,868 | \$ 24,000 | \$ | 24,000 | |
| Difference Between Minimum Deduction and SALT | \$ | - | \$ (58,868) | \$ | (13,418) | |

• Minimum federal deduction does not preclude taxpayer from utilizing additional deductions (mortgage interest, student loan interest, etc.)

Sources: Connecticut School Finance Project analysis. Tax Cuts and Jobs Act (TCJA), P.L. 115-97. Conn. Gen. Statutes ch. 229, § 12-700. State of Connecticut, Department of Revenue Services. (2018). 2016 Individual Income Tax Data Report. Retrieved from http://www.ct.gov/drs/cwp/view.asp?a=1445&q=600136.